

### SANTA CRUZ MID-COUNTY GROUNDWATER AGENCY



# LONG-TERM SGMA COMPLIANCE FUNDING WORKSHOP

DOMESTIC GROUNDWATER USERS
MARCH 17, 2025

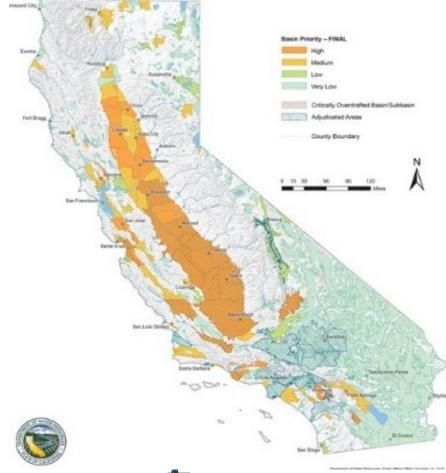
### AGENDA

- I. Introductions
- 2. Sustainable Groundwater Management Act
- 3. Basin and Santa Cruz Mid-County Groundwater Agency (MGA) Background
- 4. Long-term Funding Needs
- 5. Questions/Discussion (1)
- 6. Funding Options Evaluation
- 7. Questions/Discussion (2)
- 8. Next Steps/How to Stay Engaged

# SUSTAINABLE GROUNDWATER MANAGEMENT ACT (SGMA) OF 2014 IS THE MOST SIGNIFICANT GROUNDWATER LAW EVER PASSED IN STATE

- Form groundwater sustainability agency (GSA)
- Develop and implement groundwater sustainability plan (GSP)
- Demonstrate sustainable management within 20 years
- State intervention
- Unfunded State mandate

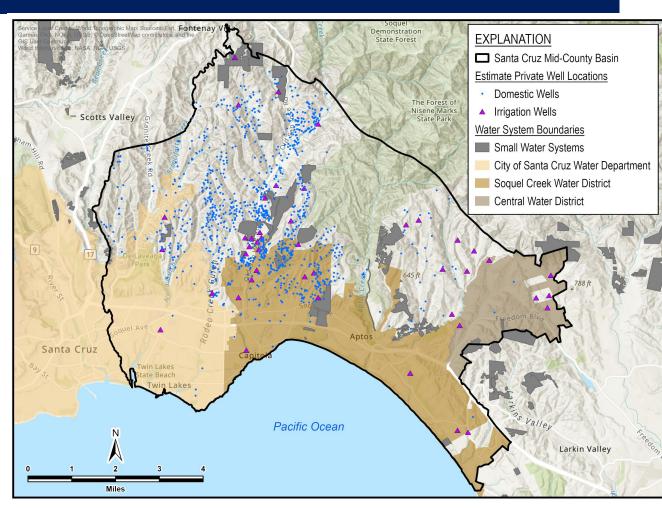
### **Groundwater Basins**



# BASIN AND MGA BACKGROUND

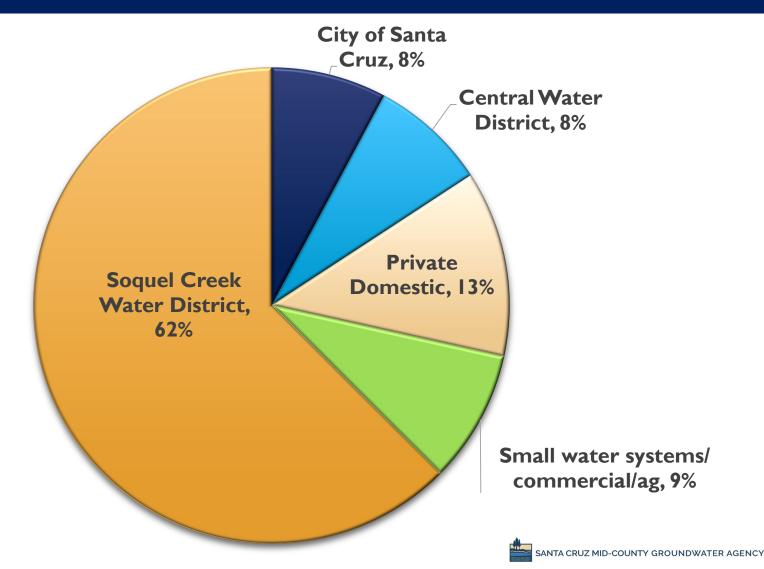
# SANTA CRUZ MID-COUNTY GROUNDWATER BASIN MUST COMPLY WITH SGMA

- Designated critically overdrafted basin by State due to seawater intrusion
- Designated high priority basin by State
- 3 large system public water systems (~30 wells)
- 19 small water systems (~25 wells)
- ~Several dozen irrigation wells
  - commercial/institutional/agricultural
  - supplemental
- ~1,900 parcels assumed to be served by domestic wells



# GROUNDWATER IS A CRITICAL PART OF MID-COUNTY BASIN WATER SUPPLY

2023 groundwater use= 4,880 acre-feet(1.6 billion gallons)



# SANTA CRUZ MID-COUNTY GROUNDWATER AGENCY FORMED TO MAINTAIN LOCAL CONTROL OF OUR BASIN

- Formed in 2016 through Joint Powers Agreement between four public member agencies:
  - Central Water District
  - City of Santa Cruz
  - County of Santa Cruz
  - Soquel Creek Water District
- 11-member Board of Directors
  - 2 elected officials from each member agency
  - 3 private well representatives



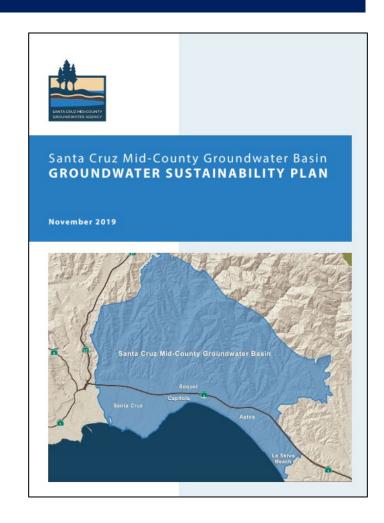






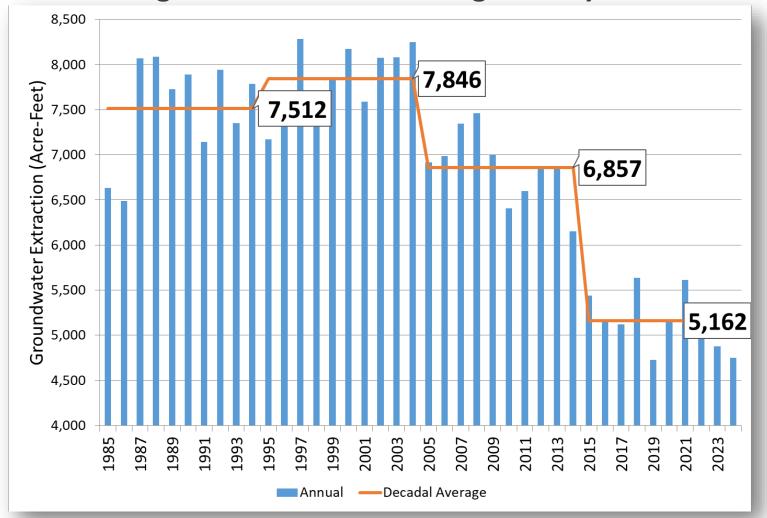
# THE MGA GSP PROVIDES A ROADMAP FOR LONG-TERM BASIN SUSTAINABILITY

- Adopted in 2019 and Approved by State in June 2021
- To reach sustainability, GSP identified <u>Projects and Management Actions funded by MGA member agencies</u>:
  - a) Water conservation / demand management
  - b) Redistribution of municipal groundwater pumping
  - c) Pure Water Soquel (seawater intrusion barrier)
  - d) Aquifer storage and recovery
  - e) Water transfers / in-lieu groundwater recharge
  - f) Storm water recharge



## WE ARE ALREADY SEEING SUCCESS FROM MANAGEMENT EFFORTS

#### **Average Groundwater Use is Significantly Lower**



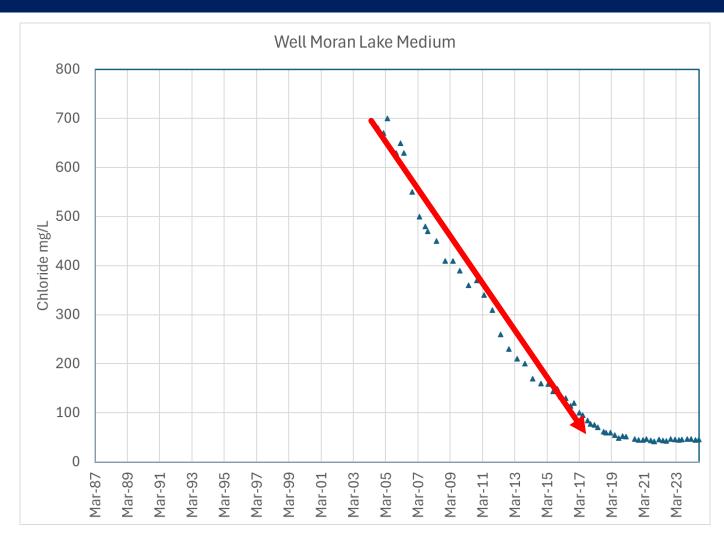
#### **Groundwater Levels are Improving**

- 20-year groundwater level trends measured in 89 wells in Basin
  - 6 wells decreasing
  - 45 wells stable
  - 38 wells increasing

Source: DWR California's Groundwater Live

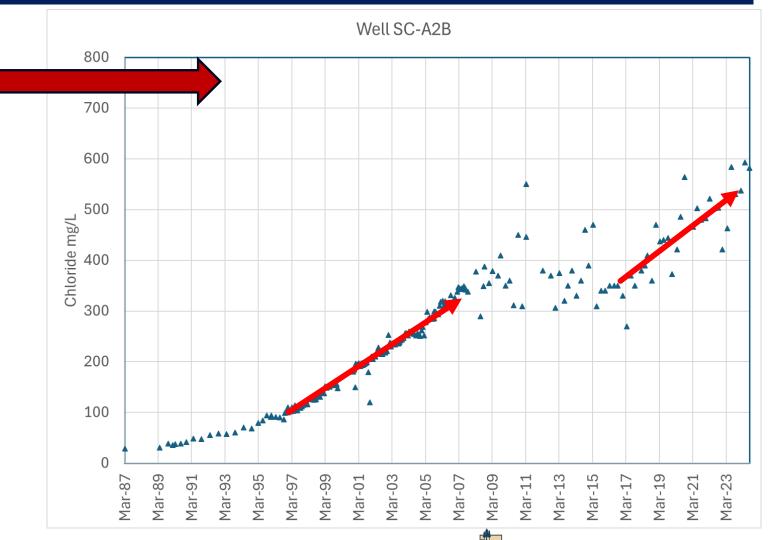
# WE ALSO HAVE EVIDENCE THAT SEAWATER INTRUSION CAN BE REVERSED IN AT LEAST ONE LOCAL CASE

- Early 1990s increase in chloride
- Significantly reduced pumping from well
- Groundwater levels increased
- Chloride levels went down over time



## BUT THERE IS STILL A NEED TO CONTINUE MAKING PROGRESS

- Evidence of continuing seawater intrusion in south part of Basin
- Weather variability putting more strain on Basin
- Groundwater feeds local streams during dry summer and fall months



# LONG-TERM FUNDING NEEDS

## SGMA COMPLIANCE REQUIREMENTS DO NOT EXPIRE

- Basic compliance requirements of SGMA include:
  - a) Basin monitoring and modeling
  - b) State-mandated annual reporting
  - c) GSP evaluations (minimum every five years)
  - d) Agency program administration





January 202

Santa Cruz Mid-County Groundwater Basin GROUNDWATER SUSTAINABILITY PLAN

2025 PERIODIC EVALUATION







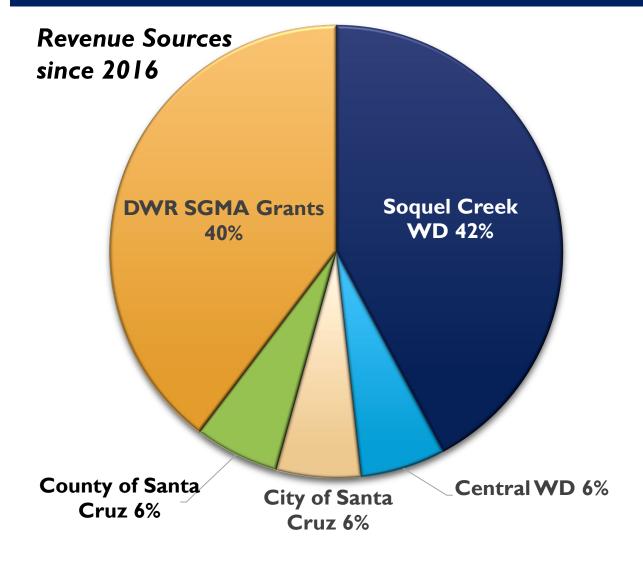


Prepared by

MONTGOMERY
& ASSOCIATES

Where Person and Computation

# MGA FUNDED TO DATE BY MEMBER AGENCIES AND GRANTS, BUT IT IS NOW CONSIDERING ADDING OTHER GROUNDWATER USERS



- Compliance expenses 2016 through 2025: average ~\$660,000 per year
- Ongoing compliance expenses beginning in 2026: estimated ~\$650,000 per year

# QUESTIONS/DISCUSSION ON BACKGROUND AND LONG-TERM FUNDING NEEDS

# FUNDING OPTIONS EVALUATION

### MGA IS CONDUCTING A FUNDING OPTIONS EVALUATION

- Factors considered include:
  - Fee type regulatory fees or property related fees.
  - Fee methodology the 'basis of charges' for a fee program.
- Evaluation to result in <u>recommendation</u> of a funding strategy for MGA Board consideration in summer 2025.
- Further development of a potential fee and consideration of adopting a fee would occur after that.

### SGMA AUTHORIZES TWO TYPES OF FEES

### Regulatory Fees (Water Code § 10730)

- May fund the cost of "Program Administration" (generally understood to be admin & regulatory compliance costs).
- Subject to Proposition 26.
- Fee approved by Board action public meeting required.

### Property Related Fees (Water Code § 10730.2)

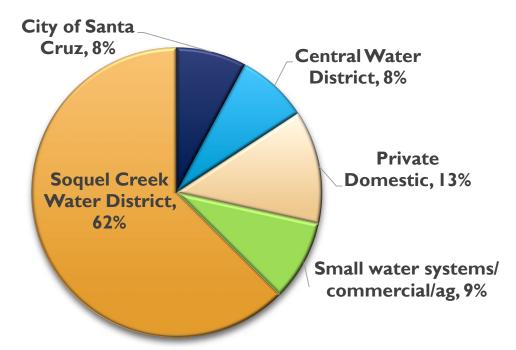
- May fund a broad range of GSA activities (including project / capital costs).
- Subject to Proposition 218.
- Fee approved through Prop 218 process (mailed notice / majority protest).

## POTENTIAL FEE METHODOLOGIES (1)

- Fee methodology refers to the basis of charges in a fee program.
- Common approaches to establishing a SGMA fee:
  - Volumetric charge per volume of groundwater extracted.
  - Parcel-Based charge per parcel.
  - Irrigated Acreage-Based charge per irrigated acre.

## POTENTIAL FEE METHODOLOGIES (2) - VOLUMETRIC FEES

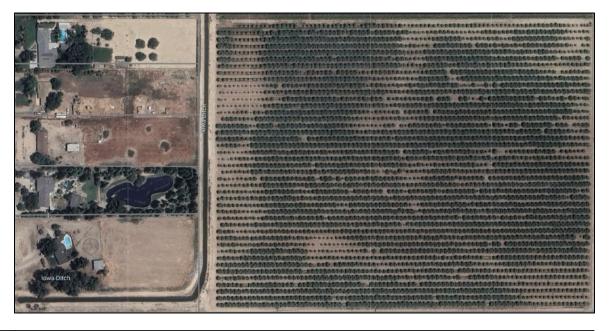
A volumetric fee would account for the benefit provided to Basin extractors by SGMA regulatory compliance and sustainable management of the Basin by producing a charge per acre foot (AF).



| Advantages  | Challenges  |
|---|---|
| <ul> <li>Helps to account for higher degree of benefit to</li></ul> | May not account for benefit provided to all Basin |
| larger Basin extractors.  | stakeholders.                                     |

## POTENTIAL FEE METHODOLOGIES (3) - PARCEL FEES

A parcel fee would account for the benefit provided to Basin residents by SGMA regulatory compliance and sustainable management of the Basin by producing a charge per parcel.



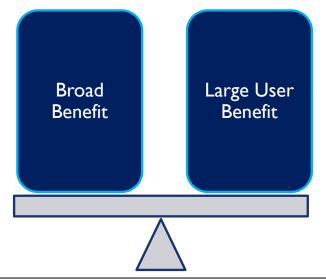
| Advantages   | Challenges   |
|--|--|
| Helps to account for benefit to all Basin<br>stakeholders. | May not account for proportional benefit (e.g., a<br>parcel fee alone may not be optimally<br>proportional). |

# POTENTIAL FEE METHODOLOGIES (4) COMPARING VOLUMETRIC & PARCEL FEES

| Volumetric  | Parcel-Based  |
|---|---|
| More granular; more complex.  | Simpler; less granular.   |
| Accounts for varying benefit based on amount of groundwater used.   | <ul> <li>Does not account for varying benefit based<br/>on amount of groundwater used.</li> </ul> |
| <ul> <li>Difficult to account for all groundwater users – extraction amounts for many parcels are not known.</li> </ul> | Effectively accounts for all groundwater users — exact extraction amounts are not necessary.      |

## POTENTIAL FEE METHODOLOGIES (5) - HYBRID APPROACH (1)

- A hybrid fee would use multiple methodologies to account for the benefit provided to Basin residents by SGMA regulatory compliance and sustainable management of the Basin.
- MGA costs could be split between multiple charge types, decreasing the rate that either would have on its own.



| Advantages  | Challenges  |
|---|---|
| <ul> <li>Helps to account for benefit provided to a broad<br/>range of stakeholders.</li> </ul> | May create a degree of confusion by using multiple elements / charge types. |
| <ul> <li>Helps to account for higher degree of benefit<br/>provided to larger users.</li> </ul> |   |

## POTENTIAL FEE METHODOLOGIES (6) - HYBRID APPROACH (2)

### Balancing Costs for Different Groundwater Users

• The split between revenue generated from parcel fees and volumetric groundwater extraction fees could be identified in a manner that addresses questions of equity among Basin stakeholders.

#### Cost to Domestic Users

• While no fee approach has been selected, preliminary hybrid approach calculations place the cost to domestic groundwater users between \$20 and \$45 per parcel, per year.

# QUESTIONS OR COMMENTS ON FUNDING OPTIONS EVALUATION?

### **NEXT STEPS FOR EVALUATION**

- Staff to provide update on today's workshop to MGA Board.
- Meet with small water systems, agricultural, and commercial/institutional groundwater users in the coming weeks.
- A broadly-focused community meeting expected in spring 2025.
- A funding options analysis expected to the MGA Board in summer 2025.



#### SANTA CRUZ MID-COUNTY GROUNDWATER AGENCY



### TO STAY ENGAGED

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SIGN UP FOR ELECTRONIC NEWSLETTER
MONTHLY DROP IN HOURS